Annotated provisional agenda

Item 1. Adoption of the agenda (documents A/25/1 prov. rev.3 and A/25/1 prov. annot.)

The provisional agenda of the twenty-fifth session of the General Assembly was drawn up by the Secretary-General in accordance with Rule 5(1) of the Assembly’s Rules of Procedure. The provisional agenda also includes two items proposed by Uzbekistan in accordance with Rules 5(1)(i) and 5(3) of the Rules of Procedure of the General Assembly.

Item 2. Election of the President and Vice-Presidents of the Assembly (document A/25/2)

Upon the opening of the session by the President of the twenty-fourth session (Rule 16(1)), the General Assembly is called upon to elect, in accordance with Rule 16(2) of its Rules of Procedure, a President for its twenty-fifth session.

In accordance with Rule 16(3) of its Rules of Procedure, the General Assembly shall elect seven Vice-Presidents, who, together with the President, will be the Assembly’s Officers. These eight Officers will be elected on the basis of equitable geographical representation. The Vice-Presidents are recommended by the Regional Commissions.

Item 3. Appointment of the Credentials Committee (document A/25/3)

In accordance with Rule 13(1) of the Rules of Procedure of the General Assembly, the President proposes to the Assembly the nine delegates of Full Members who will compose the Credentials Committee, having regard to equitable geographical representation. The Committee is required to meet immediately after it is composed so that it may submit its initial report to the Assembly during the session.

Item 4. Report of the Secretary-General

(a) Current trends of international tourism (document A/25/4(a))

The Secretary-General reports to the General Assembly on the situation of the international as of May 2023. According to the May 2023 issue of the UNWTO World Tourism Barometer, international tourism reached 80% of pre-pandemic levels in the first quarter of 2023.

(b) Implementation of the General Programme of Work (document A/25/4(b) rev.1)

The Assembly is provided with an overview of the main lines of work and achievements, agreements and ongoing activities during 2022 and the first semester of 2023, in particular, the progress on the Statistical Framework of the Measuring the Sustainability of Tourism initiative.

(c) Draft Programme of Work for 2024-2025 (document A/25/4(c) Corr.1, A/25/4(c), A/25/4(c) RC-1 and A/25/4(c) RC-2)
The Secretary-General’s proposed programme of work for 2024-2025 is submitted to the General Assembly for approval. It includes the Agenda for Europe proposed by the UNWTO Regional Commission for Europe and flagship initiatives.

Item 5. Financial situation of the Organization (document A/25/5)

The document submitted to the General Assembly under this item closes the twenty-third financial period of the Organization, whose corresponding Financial Statements have been examined by the Auditors and approved by the Council.

The Secretary-General reports to the General Assembly on the state of the Organization’s finances during the first semester of 2023 and also submits to the General Assembly the UNWTO Financial Report and Audited Financial Statements for the year ended 31 December 2022 and the Organization’s draft budget for the period 2024-2025 for approval.

Item 6. Overview of human resources policies (Human resources report) (document A/25/6)

The Secretary-General informs the Assembly on the structure and human resources situation of the Organization, as well as on the amendments to the Staff Regulations and Staff Rules of the Organization, in particular those that are to be considered by the Assembly for approval.

The candidatures of Full Members to serve as members and alternates on the UNWTO Staff Pension Committee for the biennium 2024-2025 are also referred to the General Assembly.

Item 7. Membership

(a) Membership status (document A/25/7(a) rev.1)

The Secretary-General reports to the General Assembly on changes that have occurred in the membership of the Organization since its twenty-fourth session. Particular reference is made to admissions of Full Members and Affiliate Membership.

(b) Suspension of membership in accordance with Article 34 of the Statutes and requests for temporary exemption from the application of paragraph 13 of the Financing Rules (document A/25/7(b) rev.3)

The Secretary-General transmits to the Assembly, in accordance with resolution 217(VII), a list of the Members subject to the provisions of Article 34 of the Statutes. The Assembly will also receive a list of the Members that have accumulated arrears equal to or exceeding four years’ contributions and that could be liable to the provisions of Article 34. Under the same item, the Secretary-General transmits any requests for suspending the application of paragraph 13 of the Financing Rules that may have been submitted in accordance with General Assembly resolution 162(VI), provided the Council has established that the delay in paying contributions is due to circumstances beyond the control of the Members concerned and these Members have agreed with the Council on measures to settle their arrears.


The Assembly is informed about major developments after the 24th session of the General Assembly, notably, the composition of the Task Force. It is invited to decide on the extension its members’ mandate until the 26th session of the General Assembly.

Item 9. Progress report on the establishment of UNWTO Regional and Thematic Offices (document A/25/9 rev.1)

The Assembly is informed about all the developments on this subject since the 24th session of the General Assembly. Regarding all ongoing negotiations it underlines the progress reached and existing challenges that are essential for ensuring systematic and coherent mechanisms of frameworks for the establishment of UNWTO Regional and Thematic Offices.

The Assembly is also informed of a new proposal submitted by Uzbekistan.
Item 10. Reform of the Organization: Progress on JIU and OIOS recommendations (document A/25/10)

The Secretary-General proposes actions to the Assembly, for approval, regarding JIU and OIOS recommendations in 2022 and 2023 and informs it on the achievements of the Organization in complying with previous recommendations. The Secretariat has focused on the implementation of those recommendations that are essential for budget control and cost optimization for the Organization, notably in relation with internal oversight and environmental responsibility.


As the statutory provisions indicate, the Executive Council reports to the General Assembly on its activities, dealing both with the decisions it has taken in implementation of General Assembly resolutions and with the administrative and technical decisions taken between Assembly sessions. Since the twenty-fourth session of the General Assembly, the Executive Council has held its 115th, 116th, 117th and 118th ordinary sessions.

Item 12. Proposal of the Republic of Uzbekistan on the renewal of the mandate of the Secretary-General (document A/25/12 and A/25/12 Add.)

As proposed by the Full Member Republic of Uzbekistan by virtue of Rule 5(1)(i) and included in the provisional agenda in accordance with Rule 5(3) of the Rules of Procedure of the General Assembly, the General Assembly is invited to consider to exceptionally renew the mandate of the Secretary-General for a third term.

The Secretariat has received official communications by Member States in relation to this proposal of Uzbekistan enclosed in document A/25/12 Add.

Item 13. Affiliate Members

(a) Report of the Chair of the Board of the Affiliate Members (document A/25/13(a))

The Chair of the Board of the Affiliate Members presents an analysis of the current situation and the initiatives carried out by the Board Members and Affiliate Members since the 24th session of the General Assembly in Madrid, Spain, and invites the General Assembly to acknowledge the proposals and initiatives included in this report to improve the cooperation between the Member States and the Affiliate Members to face the challenges of the global tourism industry.

(b) Report of the Committee on Matters Related to Affiliate Membership (document A/25/13(b))

The Committee on Matters Related to Affiliate Membership will present the report from its 5th meeting, including candidatures to affiliate membership for the Assembly’s approval.

Item 14. Report of the World Committee on Tourism Ethics and election of the Members of the World Committee on Tourism Ethics (document A/25/14)

The World Committee on Tourism Ethics reports on the activities undertaken since the twenty-fourth session of the UNWTO General Assembly, notably, the different actions led by the Committee to promote sustainable and responsible post-COVID-19 tourism recovery.

The report presents the WCTE’s Programme of Work under its current mandate, includes an update on the Framework Convention on Tourism Ethics, and introduces the proposed revision of the Protocol of Implementation of the Global Code of Ethics for Tourism – Part I for approval as well as the revised Rules of Procedure for information.

Under this item, the General Assembly is also invited to consider and decide on the proposals made by the Selection Board concerning the election of four members of the World Committee on Tourism Ethics.
Item 15. World Tourism Day: information on the activities of 2022 and 2023, adoption of themes and designation of the host countries for 2024-2025 (document A/25/15)

The General Assembly is requested to ratify the recommendations of the 118th session of the UNWTO Executive Council for the upcoming celebrations:

- World Tourism Day 2024, hosted in Georgia: “Tourism and Peace”
- World Tourism Day 2025, hosted in Malaysia: “Tourism and Sustainable Transformation”

Item 16. Election of the Executive Council members (document A/23/16)

The 25th session of the UNWTO General Assembly is called upon to elect 17 Member States to the Executive Council for the period 2023-2027.

Item 17. Place and dates of the twenty-sixth session of the General Assembly (document A/25/17)

The Secretary-General has received one official communication submitting the candidature of Saudi Arabia to host the twenty-sixth session of the General Assembly of the World Tourism Organization in 2025. The General Assembly is requested to decide on the venue of its twenty-sixth session.

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